

Department of Health and Human Services
Family Independence
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July 3, 2013

Bonnie Brathwaite
SNAP Director
USDA Food and Nutrition Service NERO
10 Causeway Street
Boston, MA 02222

Dear Ms. Brathwaite,

Attached, please find Maine's request for a statewide waiver for ABAWDS for FFY 2014, along with data that demonstrates Maine's eligibility based on eligibility for extended unemployment benefits as evidence of insufficient jobs.

Please contact Karen Curtis (Karen.L.Curtis@maine.gov or #207-624-4108) if you have questions.

Thank you for your attention.

Sincerely,

Dale Denno, Director
Office for Family Independence

Cc: Mike Frey, Deputy Director, OFI
Beth Hamm, Division Director, Policy and Programs
Karen Curtis, Food Supplement Program Manager

WAIVER REQUEST

1. **Waiver serial number:**
970140
2. **Type of request:**
Extension
3. **Primary regulation citation:**
Section 6 (o) of the Food Stamp Act, as amended by Section 824 of the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996, P.L. 104-193.
4. **Secondary regulation citation:**
7 CFR 273.24 (f)(2)(ii)
5. **State:**
Maine
6. **Region:**
Northeast
7. **Regulatory Requirements:**

Under 7 CFR 273.24(b) individuals are not eligible to participate in the Food Stamp Program as a member of any household if, during the preceding 36-month period, the individual received food stamp benefits for not less than 3 months (consecutive or otherwise), during which the individual did not work 20 hours or more per week, averaged monthly; participate in and comply with the requirements of a work program for 20 hours or more per week; or participate in and comply with requirements of a program under Section 20 or a comparable program established by the State.

Under 7 CFR 273.24(f), upon the request of a State agency, the Food and Nutrition Service (FNS) may waive the applicability of the above provision for any group of individuals in the State if the FNS makes a determination that the area in which the individuals reside has an unemployment rate of over 10 percent, or does not have a sufficient number of jobs to provide employment for the individuals.
8. **Description of the proposed alternative procedures:**

Under SNAP regulations at 7 CFR 273.24(f)(2), a State can qualify for a 12-month statewide ABAWD waiver if the Department of Labor (DOL)'s Unemployment Insurance Service determines it meets the criteria for extended unemployment benefits as evidence of insufficient jobs. The Unemployment Compensation Extension Act of 2008 (P.L. 110-449), which was signed into law on November 21, 2008, introduced new criteria used by DOL for the EB program.

As a result, some States qualify for extended benefits based on the criteria of the Emergency Unemployment Compensation (EUC) program, rather than the traditional EB criteria. States may be eligible for statewide waivers if the state is listed on the DOL Extended Benefits Trigger Notice as being "ON" extended benefits, regardless of whether the State qualified based on the traditional EB criteria or the revised EUC criteria.¹ The DOL began determining and publishing which states were eligible for EUC in November 2008 on the EUC Trigger Notice. The criteria for EUC have been modified several times since its inception², but currently to qualify for the second tier of benefits³, states must have a three-month TUR of 6 percent or more.

The Department of Labor's EUC Trigger Notice No. 2013 - 14⁴ on April 21, 2013 shows the State's 3-month average total unemployment rate (TUR) was 7.2 percent, making the State eligible for at least the second tier of unemployment benefits.

9. Justification for request:

As stated in number 8 above, this request to exempt residents residing in the entire State from the work requirements of 7 CFR 273.24 due to having insufficient jobs is based on the State qualifying for extended unemployment benefits within the past 12 months.

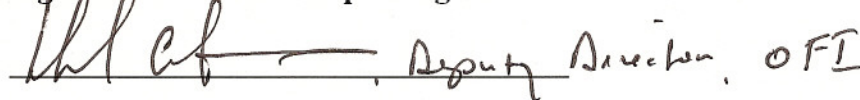
10. Anticipated implementation date and time period for which waiver is needed:

The State is requesting a one-year waiver from October 1, 2013 through September 30, 2014.

11. Proposed quality control review procedures:

There are no special quality control procedures needed in conjunction with this waiver.

12. Signature and title of requesting official:

 Deputy Director, OFI

13. Date of request: 2/3/13

¹ SNAP-ABAWD Statewide Waivers-New Criteria for Unemployment Insurance Extended Benefits Trigger guidance issued by FNS on January 8, 2009.

² <http://www.ows.doleta.gov/unemploy/pdf/euc08.pdf> lists the different modifications to the program. The most recent, the American Taxpayer Relief Act of 2012 (P.L. 112-240), extended the expiration date of the EUC program to January 1, 2014.

³ Currently, all states are eligible for the first tier of benefits; Tier 2 requires a 6% TUR, Tier 3 requires a 4% 13-week Insured Unemployment Rate (IUR) or a 7% TUR, and Tier 4 requires a 6% IUR or a 9% TUR.

⁴ Extended Benefits Trigger Notices can be found at: http://www.workforcesecurity.doleta.gov/unemploy/claims_arch.asp. This trigger notice is located at https://ows.doleta.gov/unemploy/euc_trigger/2013/euc_042113.html. Trigger notice was issued the week of April 21, 2013.